

**Decision Maker:** Executive

**Date:** 23<sup>rd</sup> March 2016

**Decision Type:** Non-Urgent Executive Key

**Title:** **BASIC NEED PROGRAMME**

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**Chief Officer:** Director of Education

**Ward:** All

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1. Reason for report

This report updates the capital schemes included within the Council's Basic Need Programme with a project value over £1million.

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2. **RECOMMENDATIONS**

- 2.1 That the Executive agrees the updated Updated Basic Need Programme as set out in Appendix 2.
- 2.2 That approval be given to the fully costed appraisal for the new schemes at Beacon Academy (Burwood site), Bishop Justus School, Castlecombe Primary School, Dorset Road Infants School, Mead Road Infants School, St John's CE Primary School and Tubbenden Primary School in addition to the projects outlined in the previous report agreed by the Executive on 2 April 2014 and 20<sup>th</sup> May 2015 as set out in Appendix 1 to this report.
- 2.4 That the Director of Education be authorised to support schools to submit planning applications in association with these works.

### Corporate Policy

1. Policy Status: Existing Policy
  2. BBB Priority: Children and Young People
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### Financial

1. Cost of proposal: Estimated Cost
  2. Ongoing costs: Non-Recurring Cost
  3. Budget head/performance centre: Education Capital Programme
  4. Total current budget for this head: £72,190,378
  5. Source of funding: DfE Basic Need Capital Grant, DfE Capital Maintenance Grant, S106 contributions
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### Staff

1. Number of staff (current and additional):
  2. If from existing staff resources, number of staff hours:
- 

### Legal

1. Legal Requirement: Statutory Requirement
  2. Call-in: Applicable
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### Customer Impact

1. Estimated number of users/beneficiaries (current and projected):
- 

### Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

### 3. COMMENTARY

- 3.1 This report updates the Council's Basic Need Capital Programme with schemes with an estimated value in excess of £1 million.
- 3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places, with a total of £70.9m so far allocated for 2011-2018. The next tranche of Basic Need Capital funding is due to be announced by Government over the next few months.

2011-12 allocation	£4,496,771
Autumn 2011 exceptional in-year allocation	£1,277,936
2012-13 allocation	£2,404,519
Spring 2012 exceptional in-year allocation	£1,590,436
2013-15 allocation	£9,968,079
2015-16 allocation	£20,635,153
2016-17 allocation	£21,666,911
2017-18 allocation	£8,837,573
Contribution from DfE Capital Maintenance Grant underspend	£1,200,000
Transfer from Reconfiguration of Special Schools Scheme	£113,000
Total allocation to date:	£72,190,378

- 3.3 The table above includes the Basic Need Capital Grant available inclusive of contributions from DfE Capital Maintenance Grant and funds allocated within the Council's capital programme for the reconfiguration of special schools.
- 3.4 In addition, the Basic Need capital programme also includes capital contributions from a range of other capital funding programmes including Seed Challenge, Access Initiative and Suitability along with Section 106 contributions. The detail of S106 contributions were included within the Approval of Procurement Strategy for Basic Need Projects and the Glebe School Expansion and Allocation of Section 106 Funding to education reports agreed by the Executive on 2 April 2014. A report on new S106 allocation for education projects will be presented to a later meeting of the Executive.
- 3.5 Appendix 2 includes details of the Basic Need Programme, those schemes complete, in delivery and planned. There are currently schemes to the value of £87.1m either Completed or Projects in Delivery (Funded). These have been allocated £71.7m from the Basic Need Capital Scheme and £10.9m from other sources. There is currently a £2.8m budget shortfall for these schemes, but this can be covered by the programme contingency. There is currently insufficient funding provided by the DfE and other sources to deliver all the schemes within the Basic Need Programme.
- 3.6 A new category of scheme in development (unfunded) has been added for schemes where schemes are being entered into the main delivery programme with construction subject to

funds becoming available. . There are now three types of projects within the Basic Need Programme:

- Projects in Delivery (Funded) – schemes that are in the delivery phase and have available funding allocated to them to allow delivery
- Projects in Delivery (Unfunded) – schemes that are not fully funded, but are being delivered to a ‘shovel ready’ status awaiting availability of funds
- Project in Development – schemes being prepared based on forecast need but with no agreement on development

3.7 Design development of schemes not in the delivery phase (funded or unfunded) of the programme will continue, but schemes will not be brought forward for delivery until funding is available. For ‘schemes in development’ to be brought forward into the pool of ‘schemes in delivery’ there will need to be clear evidence that these are priority schemes.

3.7 The Council undertook further feasibilities at a number of schools during 2015 and 2016 as part of the delivery of its primary school development plan. Following a review of the feasibility studies and projections of the growth in pupil numbers, the Council has added additional projects to the education capital programme

3.8 The new schemes are set out below. Where sufficient information is available appraisals are provided in Appendix 1.

School	Description of Proposal
Beacon Academy (Burwood site),	Improvements at school to allow KS2 pupils to be admitted following opening of Beacon House. Improved facilities designed in line with BB104 DfE guidance.
Bishop Justus School,	2FE expansion of school as part of proposals to provide sufficient school places required by 2017.
Castlecombe Primary School,	Expansion of KS2 provision to provide places for pupils from Dorset Road Infants School
Dorset Road Infants School	Increase capacity of school from 25 to 30 pupils in each year group.
Mead Road Infants School	Feasibility identifying future options for the school both at KS1 and KS2. This would deal with present uncertainty for pupils transitioning to KS2 that presently do not have a guarantee of a school places at another school.
St John’s CE Primary School	The proposal would increase the school from 1.5 FE to 2 FE, providing additional much needed primary places in the north west of the borough. This project replaces the scheme at James Dixon primary School where governors have indicated that they do not want the school to expand further.
Tubbenden Primary School	Would expand the SEN unit at the school and provide additional hygiene facilities.

### **Changes to estimated costs**

- 3.8 Appendix 2 includes an analysis of changes to the estimated cost of schemes to enable members to more easily analyse where changes have occurred in estimated project costs since the last Basic Need Report to the Executive in May 2015.
- 3.9 The increase in the overall programme value reflects the increase in the estimated final cost of individual schemes as well as the addition of project management costs related to the programme's delivery.
- The estimated costs of the scheme at Poverest Primary School (line B13 Appendix 2) has increased during the design development stage due to the need to address the topography of the site and provide a multi-use-games-arena to satisfy Sports England by substituting for playing field lost.
  - At Stewart Fleming Primary School (lines A39 and B17 Appendix 2) costs have increased as a result of dealing with the constrained nature of the site, having to undertake more structural surveys and the phasing of works. As a result this scheme is likely to be delivered as two distinct projects.
  - The estimated costs of the schemes at St George's CE Primary School and Scott Park Primary School have also increased during the detailed development of the proposals and these changes are reflected at lines B15 and B16 in Appendix 2.
  - In addition lines A47, B22 and B23 give details of capitalised staffing costs associated with delivery of the school expansion programme.

### **Schemes completed**

- 3.8 The Council has now completed 45 projects within the Basic Need Programme, with other significant projects such as Beacon House, Clare House Primary School and Parish CE Primary School nearing completion.

### **Planning applications**

- 3.11 Awaiting determination:

Bishop Justus School and Trinity CE Primary School

Leesons Primary School

Oaklands Primary School

Poverest Primary School

Scotts Park Primary School

- 3.13 Under preparation;

Beacon Academy (Burwood site)

Castlecombe Primary School

Farnborough Primary School

Marian Vian Primary School

3.14 The Lewisham Modular Framework expires shortly and the procurement strategy for the programme is currently being reviewed. A report will be produced for consideration by the Executive regarding the future procurement options for delivering school expansion.

#### 4. POLICY IMPLICATIONS

4.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places, the quality of those places and their efficient organisation is a priority within the Council's strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of An Excellent Council. This policy also contributes to key targets within the Education Portfolio Plan.

#### 5. FINANCIAL IMPLICATIONS

5.1 The Council has been allocated £70.9m in 100% capital grant for the financial years 2011-18 to meet the basic need provision in schools. The programme also includes various transfers from other schemes to support the delivery of the Council's Basic Need Programme. Allocations have also been made from Basic Need to support other school expansion schemes, resulting a total current budget of £71.7m as shown in the table below.

	<b>£'000</b>	
2011-12 allocation	4,497	
Autumn 2011 exceptional in-year allocation	1,278	
2012-13 allocation	2,405	
Spring 2012 exceptional in-year allocation	1,590	
2013-15 allocation	9,968	
2015-16 allocation	20,635	
2016-17 allocation	21,667	
2017-18 allocation	8,838	
<b>Total Basic Need Grant Allocation</b>	<b>70,878</b>	
Transfer to Highway Primary Rebuild Scheme	-650	approved Exec 07/03/12
Contribution from DfE Capital Maintenance Grant	1,200	approved Exec 20/11/13
s106 allocations to projects in programme to date	705	approved Exec 02/04/14
Transfer from Reconfiguration of Special Schools Scheme	113	approved Exec 11/02/15
Transfer to Beacon House Refurbishment Scheme	-577	approved Exec 02/12/15
<b>Total Virements to/from Basic Need</b>	<b>791</b>	
<b>Total Basic Need Scheme Budget</b>	<b>71,669</b>	Approved capital programme budget
Highway Primary Rebuild Scheme	650	
Beacon House Refurbishment Scheme	577	
s106 funding	-705	
<b>Adjusted Basic Need</b>	<b>72,191</b>	See para 5.2 below

5.2 For the purposes of monitoring total Basic Need related expenditure, and to ensure that any underspends are returned to Basic Need, the £650k and £577k transfers to the Highway Primary Rebuild and Beacon House Refurbishment Schemes respectively have been added back in to the list of projects, and the Section 106 funding removed and shown as other funding.

- 5.3 As detailed in Appendix 2, the updated Basic Need Programme for the period 2011-18 has an estimated total expenditure of £141.7m. £13.9m funding towards this has been identified from other sources, leaving £127.8m to be funded from Basic Need, a shortfall of £56.1m on the current allocation.
- 5.4 To date, a total of £87.1m expenditure has been committed (completed schemes plus schemes in delivery), of which £71.7m is funded from the Basic Need Capital Scheme

## 6. LEGAL IMPLICATIONS

- 6.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.
- 6.2 Section 106 monies must be spent in accordance with the Education contribution clauses

<b>Non-Applicable Sections:</b>	<b>PERSONNEL IMPLICATIONS</b>
Background Documents: (Access via Contact Officer)	Basic Need Update Report 13